Submitted by:

Chair of the Assembly at

the Request of the Mayor

Prepared by:

For reading:

Municipal Light and Power

Department July 15, 2008

Dec A12008-90(5)

ANCHORAGE, ALASKA AO No. 2008-90

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE TO ADD A NEW TITLE 32 FOR THE MUNICIPAL POWER AUTHORITY AND ENACTING SECTION 4.80.030, AMENDING CHAPTER 26.30 AND SECTIONS 3.20.070, 3.70.060, 4.50.020, 4.70.010, AND 26.10.025, AND REPEALING SECTION 4.70.030 TO PROVIDE FOR CONSISTENCY WITH NEW TITLE 32.

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#### THE ANCHORAGE ASSEMBLY ORDAINS:

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Section 1. The Anchorage Municipal Code is amended to enact a new title 32, Municipal Power Authority, to read as follows:

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# **TITLE 32** MUNICIPAL POWER AUTHORITY

15	<u>Chapters</u>	
16	32.10	General Provisions.
17	32.20	Operation and Management of the Utility.
18	32.30	Personnel.
19	32.40	Miscellaneous Provisions.
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# **Chapter 32.10 GENERAL PROVISIONS**

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32.10.010	Establishment.
32.10.020	Governing body.
32.10.030	Powers of the board of directors.
32.10.040	Meetings of the Board of Directors
32.10.050	Extraterritorial Jurisdiction
32.10.060	Definitions

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#### 32.10.010 Establishment.

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There is established the Municipal Power Authority, a public corporate authority of the municipality. The authority is an instrument of the municipality, but exists independently of and separately from the municipality. The authority shall continue to exist until terminated by ordinance. When the utility's existence is terminated, all of the authority's rights, assets and properties shall pass to the municipality.

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#### **32.10.020 Governing body.**

- A. The Municipal Power Authority shall be governed by a board of directors consisting of seven (7) members, appointed by the mayor, subject to confirmation by the assembly. All directors shall be citizens of the United States, and residents of and registered voters in the Municipality of Anchorage. Board members shall be qualified as follows:
  - 1. One member shall be a member in good standing of the Alaska Bar with experience in utility matters;
  - 2. One member shall be a registered professional engineer in Alaska with experience in utility matters;
  - 3. One member shall have experience in finance, accounting, or business administration with experience in utility matters;
  - 4. One member shall be a municipal employee; and
  - 5. Three members shall be at large.
- B. Directors shall serve staggered terms. The first term lengths shall be as follows:

 Seat 1:
 1 year

 Seat 2:
 2 years

 Seat 3:
 2 years

 Seat 4:
 3 years

 Seat 5:
 4 years

 Seat 6:
 4 years

 Seat 7:
 5 years

After the first term, terms for each seat shall be five years.

- C. The general manager of the Municipal Light & Power Utility shall not be a director, but shall serve as executive secretary and staff to the board.
- D. The compensation for the Municipal Power Authority board of directors shall be determined by the commission on salaries and emoluments in the same manner as provided for elected officials in Charter section 5.08.
- E. Except as may be inconsistent with the provisions of this title, chapter 4.05 shall apply to the board.
- F. During their terms of office, directors may be removed by the mayor only for cause.

#### 32.10.030 Powers of the board of directors.

- A. The authority shall operate and manage the Municipal Light & Power Utility. In connection with the operation and management of the utility, the board of directors may in general exercise any power unless otherwise provided in the Charter, this Code, or prohibited by state law.
- B. The board may also:
  - 1. Adopt a seal;
  - 2. Sue and be sued;
  - 3. Annually review the compensation of utility employees, and take such action with respect to utility employees as is required or permitted by the Code;
  - 4. Formulate and adopt policies for the utility, and forward proposed rules and policies to the assembly for approval where required;
  - 5. Adopt, amend and repeal bylaws for the board's internal organization and activities; bylaws regarding notice of meetings shall be consistent with the Charter and section 1.25.015;
  - 6. Operate, manage, and control, utility land, plant, facilities, personal property, and personnel in accordance with general standards common to utilities, whether public or private, providing the same utility service;
  - 7. To the extent permitted by this Code, operate and manage all of the utility's human resource, payroll, accounts receivable, accounts payable, purchasing, contracting, and other operational or business functions;
  - 8. Act on behalf of the Municipality to obtain rights-of-way necessary or desirable to the utility's services, subject to title 25;
  - 9. The Municipal attorney shall advise and assist the authority on legal matters; the board may obtain other appropriate non-legal professional services as required;
  - 10. Investigate, study, and plan utility facility requirements and service conditions;
  - 11. Plan and implement the utility's capital improvement and maintenance strategy and operations;

- 12. Coordinate with the risk management division to obtain appropriate insurance coverage for utility property and operations;
- 13. Set tariff rates and fees for products and services provided by the utility, subject to approval by the assembly;
- 14. Establish appropriate and reasonable tariff rules for the utility. The existing tariff rules, approved by the Regulatory Commission of Alaska as of the effective date of this section, shall continue in force until changed by the board;
- 15. Adjudicate formal complaints not resolved by the utility itself;
- 16. Purchase or otherwise acquire other electric utilities or assets of electric utilities on its own behalf or on behalf of the municipality, subject to title 25 and assembly approval;
- 17. Recommend to the assembly revisions to the Code the board deems necessary or desirable for the efficient operation of the utility or for the benefit of its customers; and
- 18. Take all other actions under law it deems necessary to ensure the independent operation and management of the utility, subject to applicable Charter and Code provisions.
- C. The board may exercise the power of eminent domain on behalf of the utility only with prior approval by the assembly, or if required for an emergency declaration by the mayor, in accordance with title 25.
- D. The board may sell or dispose of utility real property, subject to prior approval of the assembly. Title 25 shall apply to any sale or disposition of utility real property.
- E. The board may acquire real property on behalf of the utility, subject to prior approval of the assembly. Title 25 shall apply to any acquisition of real property for the utility by the board.
- F. Changes to the utility's tariff shall become effective only after notice, consistent with chapter 1.25, subject to section 32.20.030, Rates, Fees, and Charges, unless necessary to protect public health or safety.

# <u>Meetings of the board of directors.</u>

- A. At its first meeting and annually thereafter, the board shall elect a chair and a vice chair. The chair and vice chair shall serve until their successors are duly elected or appointed.
- B. The board shall meet at least once per month. Additional meetings shall be at the call of the chair or the general manager.
- C. Procedures for calling special meetings of the board shall be set forth in the board's bylaws, and all board meeting notice procedures shall be consistent with the Charter and section 1.25.015.
- D. Four directors shall constitute a quorum for doing business at any meeting of the board, unless there are less than seven directors in office, in which case a quorum shall be a majority of the directors then in office.

#### 32.10.050 Extraterritorial jurisdiction.

The authority and the utility are authorized, to the fullest extent allowable under state law, to provide electric generation, transmission, and distribution facilities and services, and all ancillary or related facilities or services, outside the boundaries of the Municipality. The powers of the authority and utility provided in this Code may be exercised to regulate the use and operation of electric generation, transmission, and distribution facilities and services, and all ancillary or related facilities or services, provided or located outside the boundaries of the Municipality. All provisions of this Code, and all rules, regulations, procedures, and tariffs promulgated by the authority or the utility, apply outside the Municipality to the extent necessary or appropriate for the extraterritorial provision of facilities and services by the authority and utility.

#### **32.10.060 Definitions.**

The following words, terms, and phrases, when used in this title, shall have the meanings ascribed to them in this section:

Authority means the Municipal Power Authority.

Board or board of directors means the board of directors of the Municipal Power Authority.

Director means a member of the board of directors of the Municipal Power Authority.

General manager means the general manager of the Municipal Light and Power Utility.

Utility or Municipal Light and Power Utility means the property, facilities, services, and personnel of the municipality used to provide electric utility services under the direction and control of Municipal Power Authority.

# **Chapter 32.20 OPERATION AND MANAGEMENT OF THE UTILITY.**

32.20.010	Fiscal management.
32.20.020	Dividend to the municipality.
32.20.030	Rates, fees, and charges.
32.20.040	Utility budget.
32.20.050	Utility borrowing.
32.20.060	Grants to the utility.
32.20.070	Utility audit.
32.20.080	Annual report.
32.20.090	Purchasing and contracts.
32.20.100	Assessments for improvements.
32.20.110	Complaints and appeals.

#### 32.20.010 Fiscal management.

The chief fiscal officer shall be advisor to the authority regarding the utility's financial affairs, including but not limited to establishing and maintaining the utility's funds. The chief fiscal officer, auditors appointed by the chief fiscal officer, and the internal auditor may examine and audit the books and records of the authority regarding the utility's financial affairs, and the chief fiscal officer and the internal auditor may make recommendations to the board, the mayor and the assembly regarding the utility's financial affairs. The chief fiscal officer shall be custodian of the utility's funds.

#### 32.20.020 Dividend to the municipality.

- A. The utility shall be operated in accordance with prevailing industry practices and in a manner that shall provide dividends to the municipality.
- B. The board shall make recommendations to the assembly regarding dividend payments from the utility to the municipality from the previous year, after the audited financial statements of the utility for that previous year are approved by the assembly and the board. Dividends may be paid from the utility when dividends do not degrade the financial health, system integrity, and stability of the utility.

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# 32.20.030 Rates, fees, and charges.

- A. The board shall recommend tariff rates, fees, and charges for the utility's products and services to the assembly for approval, and prior to seeking regulatory approvals required under municipal, state, and federal law.
- B. The board shall establish in its bylaws the procedures for setting the rates, fees, and charges of the utility. The procedures shall include a public hearing for each new or changed rate, fee, charge, rule, regulation, or other tariff provision, and the opportunity for one or more consumer advocates representing ratepayer interests to participate. These procedures shall follow generally electric utility industry standard practices for municipally-owned utilities.
- C. Tariff rate, fee, or charge adjustments recommended by the board shall be submitted to the assembly either:
  - 1. As part of the utility's annual budget, after public notice and public hearing for any associated tariff rate, fee, or charge adjustment prior to scheduled assembly budget hearings; or
  - 2. Outside the annual budget process, after public notice and public hearing for associated tariff rate, fee, or charge adjustment.
- D. The board may implement a recommended adjustment to tariff rates, fees, or charges following assembly approval of the utility's budget, or assembly approval of the recommended adjustment, if the adjustment is being made outside the budget process.

#### **32.20.040 Utility budget.**

- A. The utility's biannual budget, capital improvement budget, and capital improvement program shall be prepared and submitted to the mayor for approval by the assembly, in accordance with chapter 6.10.
- B. The board shall have the power to expend funds within the budget approved by the assembly subject to appropriation.

# 32.20.050 Utility borrowing.

The board may incur debt for the utility subject to Article 15 of the Charter, after approval of the assembly of the amount of the debt and the terms and conditions of the borrowing.

#### 32.20.060 Grants to the utility.

The board shall have the power to accept grants to the municipality or the utility for electric projects or improvements, subject to appropriation by the assembly and/or the mayor.

#### 32.20.070 **Utility audit.**

- A. The utility shall participate in the annual independent financial audit of the municipality under chapter 6.40.
- B. The board may also commission an independent performance or management audit from time to time.

#### **32.20.080** Annual report.

The board shall make available an annual report to the mayor, the assembly, and the utility's customers covering the operational and financial results of the utility from the previous year. The annual report shall be issued not later than 60 days following the publication of the municipality's comprehensive annual financial report.

# 32.20.090 Purchasing and contracts.

- A. The board shall use the same purchasing and contracting rules and policies for the utility contained in title 7 until such time new purchasing and contracting rules are approved by the assembly, except the board shall designate utility positions to assume the functions of the municipal purchasing office under title 7, purchasing officer under title 7, and the director of public works under section 7.15.060.
- B. The board shall have the powers of the mayor and the assembly under title 7, except for the power of the assembly under section 7.15.100. The board shall report quarterly all contract awards in an informational memorandum to the assembly.
- C. The board may, at its discretion, negotiate and implement agreements for goods and services with the municipality, subject to the terms of any transition plan adopted by the board and the assembly.

# 32.20.100 Assessment for improvements.

Assessments of property for the cost of utility improvements shall be governed by title 19.

#### 32.20.110 Complaints and appeals.

- A. The board shall establish procedures for reviews of formal and informal complaints from customers, and for appeals of decisions on such complaints.
- B. A decision on a formal complaint, which decision was not made by the board, may be appealed to the board within 30 days after notice of the decision has been mailed to the parties.
- C. Decisions of the board on a formal complaint may be appealed to the ombudsman within 30 days after notice of the board's decision has been mailed to the parties.
- D. Appeals of utility decisions not received by the board or the ombudsman, as appropriate, within the time set forth herein, shall be dismissed.

#### Chapter 32.30 PERSONNEL

32.30.010	Board powers on employment matters.
32.30.020	Appointment of the general manager.
32.30.030	Utility division managers.

# 32.30.010 Board powers on employment matters.

- A. The board shall adopt and recommend to the assembly for approval personnel rules applicable to utility division managers and non-represented employees of the utility. Represented employees shall only be subject to these rules to the extent allowed by their respective collective bargaining agreements or by law. The personnel rules in effect in title 3 shall remain applicable to utility employees until such time new personnel rules are approved by the assembly.
- B. Subject to the approval of any agreements by the assembly, the board shall have the power to negotiate agreements with collective bargaining units representing some or all of the utility's employees but not collective bargaining units representing employees in other areas of municipal government or municipal enterprise activities. Collective bargaining agreements covering employees of the utility in effect as of the effective date of this section shall remain in full force and effect in accordance with their respective terms.
- C. The Board shall set the compensation of the general manager subject to approval by the mayor.

#### **32.30.020** Appointment of the general manager.

- A. The mayor shall appoint the general manager of the utility, subject to confirmation by the assembly. The general manager shall serve at the pleasure of the mayor. Prior to effective date of dismissal, the mayor shall inform the board of the reason for dismissal of the general manager. A majority of the board may recommend dismissal of the general manager to the mayor.
- B. When a vacancy in the position of general manager occurs, the board shall recommend to the mayor not less than three qualified candidates for the position. The mayor shall appoint the general manager from those candidates recommended by the board.

#### 32.30.030 Utility division managers.

- A. Notwithstanding any other provisions of this title, the utility division managers referenced in section 3.30.172 shall be appointed by the general manager subject to confirmation by the board.
- B. Utility division managers shall serve at the pleasure of the general manager and the board. The general manager and a majority of the board shall concur to dismiss a utility division manager, except the general manager may dismiss a utility division manager for cause without concurrence of the board.

#### **Chapter 32.40 MISCELLANEOUS PROVISIONS**

32.40.010	Transition plan.
32.40.020	Limitation on liability.
32.40.030	Exemption from taxes.

#### **32.40.010 Transition plan.**

Within 270 days of the effective date of this section, the board shall develop a transition plan and forward it to the assembly for approval. The transition plan may provide for the orderly separation of the utility's functions from those of the municipality generally. The transition plan shall cover the first three years of utility operations and shall be updated on an annual basis during the term of the transition.

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# 32.40.020 Limitation on liability.

- A. Any person who was or is a party or is threatened to be made a party to any threatened, pending, or completed action, suit or proceeding, whether civil, criminal, administrative or investigative, by reason of the fact that the person is or was a director of the authority, shall be indemnified by the utility to the fullest extent permitted under Alaska state law, the Charter, or this Code. Any determination required or permitted to be made as to any indemnification shall, whenever appropriate and permitted by applicable law, be made by a vote of a quorum consisting of disinterested directors. Any indemnification under this section shall not be deemed exclusive of any other rights to which the person indemnified may be entitled under any provision of law or otherwise, and shall continue as to a person who has ceased to be a director of the authority and shall inure to the benefit of the heirs, executors and administrators of such person.
- B. The utility shall have the power, except to the extent prohibited by state law, the charter or the code, to purchase and maintain insurance covering official acts of any person who is or was a director of the utility arising out of such official position.

# **32.40.030** Exemption from taxes.

The real and personal property of the utility and the authority, and their respective assets, income, and receipts are declared to be the property of a political subdivision of the state devoted to an essential public and governmental function and purpose, and the property, assets, income, and receipts shall be exempt from all municipal taxes.

**Section 2.** Anchorage Municipal Code section 3.20.070 is amended to read (the remainder of the section is not affected, and therefore not set out):

#### 3.20.070 Executive branch organization.

- \*\*\* \*\*\* \*\*\*
- B. Within the office of the municipal manager and reporting to the municipal manager are the following departments:
  - 1. Anchorage Fire Department. The fire department is responsible for the prevention and suppression of fire, the enforcement of fire codes, the operation of the emergency medical services system, and the investigation of offenses involving fire.

- 2. Anchorage Police Department. The police department is responsible for enforcing the observance of all laws and ordinances, to promote and maintain order, and to protect lives and property.
- 3 [4]. Development services. The development services department is responsible for administering the municipality's building plan review, building permit, and building inspections, on-site water and wastewater codes, NPDES inspections, right-of-way permitting, plan review and permitting, code abatement, maintenance of department computer systems and geographic base layers, and provide research and technical services in support of public and private development projects.

[ANCHORAGE WATER AND WASTEWATER UTILITY. THE WATER AND WASTEWATER UTILITY IS RESPONSIBLE FOR PROVIDING WATER AND SANITARY SEWAGE SERVICES. THE UTILITY IS ALSO RESPONSIBLE FOR BILLING AND COLLECTING SPECIAL ASSESSMENTS.]

- 4 [5]. Employee relations. The department of employee relations is responsible for establishing and maintaining a comprehensive personnel services program for all municipal employees. Major functions include labor relations services, labor negotiations, labor contract administration, recruitment and certification of employees, administration and maintenance of classification and comprehensive benefit plans, training programs for employees, and organizational and career development.
- 5 [6]. Health and human services. The department of health and human services is responsible for protecting the public health and safety through programs in disease prevention, abatement of air, noise and water pollution, substance abuse, individual, family and community health and sanitation. The department is also responsible for providing social programs in such areas as day care, housing, older persons and handicapped persons, safe cities, and operation of the municipal cemetery.
- 6 [7]. Maintenance and operations. The department of maintenance and operations provides year-round maintenance of all roads, drainage systems, street lights, park facilities and trails within the Anchorage Roads and Drainage Service Area (ARDSA) and Anchorage Park Service Area. This department is also responsible for maintenance of other service areas as outlined in Anchorage Municipal Code Title 27. The department acts as the steward for general government facilities, vehicles and equipment, and provides maintenance and custodial services, arranges for utilities, security, insurance, and provides payment of these accounts; acquires and maintains all general government vehicles and equipment; and provides contract

- administration for facilities maintenance and security activities operated through outside contractors.
- 7 [8]. Merrill Field Airport. This department is responsible for operating and maintaining Merrill Field Airport.
- 8 [9]. Project management and engineering. The department of project management and engineering is responsible for capital project management, engineering, design, construction and quality control; storm water runoff quality management; right-of-way acquisition; and subdivision public improvement quality assurance.
- 9[11]. Public transportation. The department of public transportation is responsible for managing an efficient and safe public transportation system.
- 10[12]. Solid waste services. Solid waste services is responsible for providing refuse collection and solid waste disposal.

[MUNICIPAL LIGHT AND POWER UTILITY. THE MUNICIPAL LIGHT AND POWER UTILITY IS RESPONSIBLE FOR SUPPLYING ELECTRIC SERVICE TO CONSUMERS WITHIN ITS SERVICE AREA.]

11[13]. Traffic. The traffic department is responsible for planning, engineering, design, installation, operation and maintenance of traffic signals and traffic control devices; on and off-street parking requirements; maintenance and operation of 911 emergency dispatch and municipal and other internal radio communications; and the duties and responsibilities assigned by Title 9. This department also provides staff support to the Anchorage Metropolitan Area Transportation Study (AMATS).

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(AO No. 21-76; AO No. 59-76; AO No. 283-76; AO No. 77-359; AO No. 78-82; AO No. 78-113; AO No. 78-121; AO No. 79-27; AO No. 80-5; AO No. 82-49; AO No. 83-159; AO No. 85-8; AO No. 86-204; AO No. 88-47(S); AO No. 88-82; AO No. 89-10; AO No. 89-18; AO No. 89-39; AO No. 90-15(S); AO No. 91-173(S); AO No. 92-79; AO No. 92-148; AO No. 94-135(S), § 8, 7-12-94; AO No. 95-141, § 1, 7-11-95; AO No. 96-47, § 2, 3-5-96; Ord. No. 98-115(S), § 3, 7-1-98; AO No. 2003-109, § 6, 9-9-03; AO No. 2004-132, § 2, 10-12-04; AO No. 2004-136, § 2, 12-7-04; AO No. 2005-142, § 2, 10-25-05)

Editor's note: AO No. 2000-105(S), § 2, adopted June 27, 2000, repealed § 3.20.070, which pertained to municipal organizations. See the Code Comparative Table. Subsequently, AO No. 2003-109, § 6, effective Sept. 9, 2003, added provisions designated as 3.20.070 to read as herein set out.

Charter references: Appointment of department heads, § 5.02(a); municipal manager, § 5.03; municipal attorney, § 5.04.

<u>Section 3.</u> Anchorage Municipal Code section 3.70.060 is amended to read (the remainder of the section is not affected, and therefore not set out):

#### 3.70.060 Collective bargaining units.

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- C. Exempt employees. The following employees shall be exempt from collective bargaining:
- \*\*\* \*\*\* \*\*\*
  - 11. The staff of any municipal information technology department or division, including:
    - a. The staff of the municipality, except for the reprographics section;
    - b. The staff of the Anchorage Water and Wastewater Utility information technology division; and
    - c. The staff of the Municipal Light and Power <u>Utility</u> systems division except for the radio shop.

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(AO No. 69-75; AO No. 77-94; AO No. 247-76; AO No. 78-82; AO No. 78-113; AO No. 78-166; AO No. 79-27; AO No. 81-82; AO No. 82-49; AO No. 85-8; AO No. 88-47(S); AO No. 88-82; AO No. 88-131(S); AO No. 88-148; AO No. 89-46(S-1); AO No. 89-125; AO No. 98-115(S), § 5, 7-1-98; AO No. 2002-69, § 4, 5-14-02; AO No. 2003-61, § 1, 1-1-03; AO No. 2004-138, § 1, 10-26-04; AO No. 2007-45, § 1, 4-10-07)

**Section 4.** Anchorage Municipal Code chapter 4.50.020 is amended to read (the remainder of the section is not affected, and therefore not set out):

# 4.50.020 Bidding review board.

There is established a bidding review board consisting of nine members including:

- A. One member from the board of building regulation examiners and appeals;
- B. One member from the Municipal [LIGHT AND] Power <u>Authority</u> [UTILITY COMMISSION];
- C. One member from the public facilities advisory commission;
- D. One member from the water utility commission;

- E. One member from the port commission; and
- F. Four members from the construction and labor industry.

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(CAC 4.37.010, 4.37.050; AO No. 84-82(SA); AO No. 85-11; AO No. 93-129, § 1, 8-24-93; AO No. 95-223, § 1, expires 1-20-1998; AO No. 99-7, § 1, 1-26-99, expires 1-20-02; AO No. 2001-189, § 2, expires 1-20-05)

Charter references: Boards and commissions, § 5.07; competitive bidding, § 13.09. Cross references: Purchasing and contracts and professional services, Tit. 7; general contracting procedures, Ch. 7.15.

**Section 5.** Anchorage Municipal Code section 4.70.010 is amended to read:

#### <u>4.70.010</u> <u>Generally.</u>

- A. There are established the following municipal public utility commissions:
  - 1 [2]. Solid waste services commission for solid waste services consisting of the municipal refuse collections utility and solid waste disposal utility.

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- B. Due consideration shall be given to technical qualifications in choosing the members of each commission. Each municipal utility shall provide the administrative support for its respective commission.
- C. Each commission is empowered to:
  - 1. Review annually the public utility's strategic plan, budget and operations and submit recommendations to the mayor and assembly;
  - 2. Review and make recommendations on utility policies and practices to the mayor and assembly;
  - 3. Submit recommendations to the mayor and assembly as to any necessary expansions, improvements or economies of the public utility; and
  - 4. Perform such utility related duties as the mayor or assembly may refer to it from time to time.

CAC 2.64.450--2.64.470; AO No. 89-51(S-3); AO No. 91-142(S-1); AO No. 91-173(S); AO No. 2005-107, § 2, 9-13-05) Cross references: Municipal light and power commission, § 4.70.030.

**Section 6.** Anchorage Municipal Code section 4.70.030 is repealed in its entirety.

<u>Section 7.</u> Anchorage Municipal Code chapter 4.80 is amended to enact a new section to read:

# 4.80.030 Municipal Power Authority Board of Directors.

There is established a Municipal Power Authority Board of Directors with the powers and duties more particularly set forth in Title 32.

**Section 8.** Anchorage Municipal Code section 26.10.025 is amended to read:

# 26.10.025 Municipal utility service assessment.

- A. It is the public policy of the municipality to require municipal enterprise activities (the municipal water and wastewater utility, M[m]unicipal L[l]ight and P[p]ower Utility, solid waste disposal utility, and refuse collection utility) to pay a municipal utility service assessment (MUSA) for governmental services provided by the municipality, other than those services received on a contract or interfund basis between the enterprise activity and the municipality.
- B. The MUSA shall be applied in a like manner to the municipal water and wastewater utility, **M**[m]unicipal **L**[l]ight and **P**[p]ower **Utility**, solid waste disposal, and refuse collection utility.
- C. The MUSA shall be calculated by applying the millage rate established annually for each service area by the assembly to the net classified plant in service as of January 1 of the current year of each utility, as established by the Federal Energy Regulatory Commission for the M[m]unicipal L[l]ight and P[p]ower Utility system, and as published by the National Association of Regulatory Utility Commissioners for the municipal water and wastewater utility, located in that service area. Net book value of plant will be the MUSA basis for the refuse collection utility and solid waste disposal utility. The millage rate so established will be that rate assessed other owners of real, personal and business property in each service area.
- D. In addition, 1.25 percent shall be applied, excluding the refuse collection utility, to the actual gross operating revenues as presented in the prior year's annual financial report for municipal enterprise activities. Thus, the formula which will apply to all included enterprise activities for MUSA will be: (net plant × mill rate) + (1.25 percent × actual gross operating revenues) = MUSA. For the municipal water and wastewater utility only, 40 percent of

the value of contributed plant shall be used for MUSA calculation purposes during 2004 and the full value of contributed plant shall be included in the MUSA formula beginning in 2005.

(AO No. 94-76A; AO No. 85-174; AO No. 88-162; AO No. 88-173; AO No. 2003-160, § 1, 1-4-04)

**Section 9.** Anchorage Municipal Code chapter 26.30 is amended read as follows:

#### **<u>26.30.010</u>** Rates, fees and charges.

Electric service rates, fees and charges are as established in the  $\underline{\mathbf{M}}[m]$ unicipal  $\underline{\mathbf{L}}[1]$ ight and  $\underline{\mathbf{P}}[p]$ ower  $\underline{\mathbf{Utility}}$  tariff which has been duly adopted and approved by the state public utilities commission, unless another rate, fee or charge is provided for in a special contract filed with, and approved by, the state public utilities commission.

(AO No. 89-51(S-3); AO No. 91-142(S-1))

# 26.30.020 Compliance with rules and regulations.

Customers accepting electric service must agree to abide by the rules and regulations established in the duly approved  $\underline{M}[m]$ unicipal  $\underline{L}[l]$ ight and  $\underline{P}[p]$ ower  $\underline{Utility}$  tariff and by those set forth in this Code, including those alterations or amendments which may be made from time to time.

#### 26.30.030 Additional conditions of service.

- A. Electric service may be refused to any applicant who has not complied with pertinent national, state and local construction, building and safety codes, regulations and ordinances relating to the installation and maintenance of electrical wiring and equipment. Upon request, the applicant or customer shall furnish to the M[m]unicipal L[l]ight and P[p]ower U[u]tility a certificate of approval from the authority having jurisdiction to secure compliance with the building and safety codes, regulations and ordinances prior to connection being made or electric service being furnished to the applicant or customer.
- B. The municipal light and power utility may refuse or discontinue service to premises if the installation has load characteristics which may cause excessive voltage fluctuations, loss of service or damage to the facilities of <a href="the-Mem">the M[m]</a> unicipal <a href="the-Left] [I]</a> ight and <a href="the-P[p]</a> ower <a href="the-Utility">Utility</a> or other customers. The utility may require as a condition of service that the customer install, at his own expense, equipment which will eliminate undesirable load characteristics, which include but are not limited to unbalanced load between phases, unacceptable variations from unity power factor and unusual demand fluctuations produced by the customer's equipment.

Installation of electric welders or motors larger than five horsepower must be coordinated with the  $\underline{\mathbf{M}}[m]$ unicipal  $\underline{\mathbf{L}}[l]$ ight and  $\underline{\mathbf{P}}[p]$ ower  $\underline{\mathbf{U}}[u]$ tility prior to installation.

C. A properly identified employee of the M[m]unicipal L[l]ight and P[p]ower U[u]tility shall have access to the premises of a customer at all reasonable times for the purpose of reading meters, testing or inspecting the customer's load and equipment or installing, repairing, removing or exchanging equipment belonging to the utility.

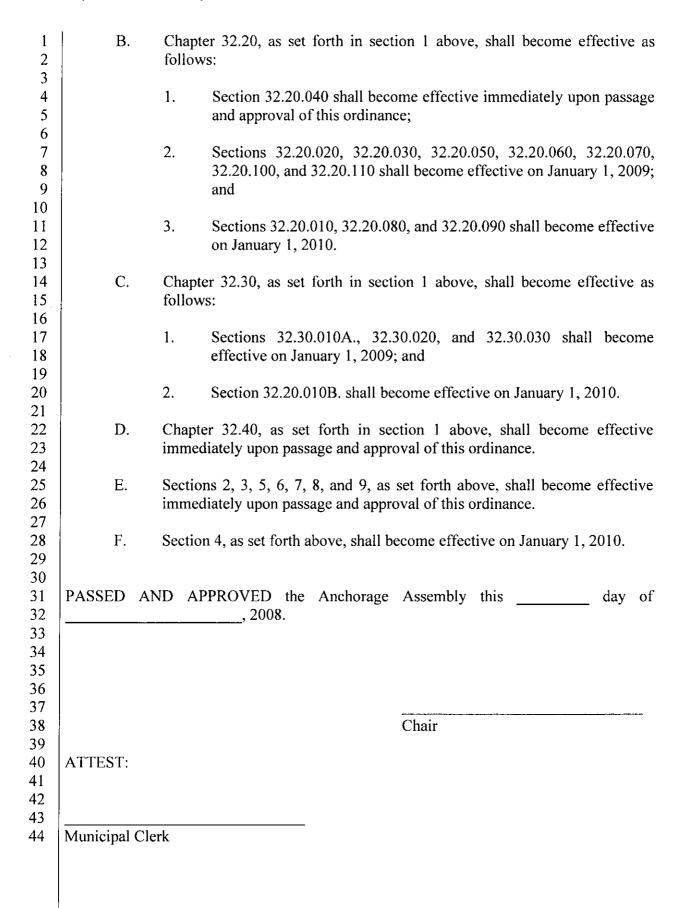
# 26.30.040 Prohibited acts.

It shall be unlawful for any person to:

- A. Connect to, interfere with or alter the conductor, meters, seals or other [MUNICIPAL LIGHT AND POWER] facilities of the Municipal Light and Power Utility used in connection with rendering electric service, or permit connection to, interference with or alteration by any person other than an authorized agent or employee of the M[m]unicipal L[l]ight and P[p]ower U[u]tility. In addition to the penalties provided by law, any person engaging in any activities prohibited by this subsection shall pay for any damage to M[m]unicipal L[l]ight and P[p]ower Utility property caused or permitted directly or indirectly by that person.
- B. Cause the electrical system on any premises or facility served by the  $\underline{\mathbf{M}}[m]$ unicipal  $\underline{\mathbf{L}}[l]$ ight and  $\underline{\mathbf{P}}[p]$ ower  $\underline{\mathbf{U}}[u]$ tility to be connected to another electrical system except to standby power which has been installed to serve that premises or facility and is connected through a double throw switch sufficient to prevent backfeed into the  $\underline{\mathbf{M}}[m]$ unicipal  $\underline{\mathbf{L}}[l]$ ight and  $\underline{\mathbf{P}}[p]$ ower  $\underline{\mathbf{U}}$ tility electrical system.
- C. Sell any of the electric energy furnished by the M[m]unicipal L[l]ight and P[p]ower U[u]tility unless the person holds a valid certificate of public convenience and necessity issued by the state public utilities commission for retail distribution of electric energy and has executed a contract with the municipal light and power utility, or is accepting service under a tariff schedule which specifically authorizes the resale of electricity, unless such service is being furnished unmetered to rental units where the cost of electricity is included in the rental charge.

**Section 10.** The effective dates of the various provisions of the ordinance shall be as follows:

A. Chapter 32.10, as set forth in section 1 above, shall become effective immediately upon passage and approval of this ordinance.



# MUNICIPALITY OF ANCHORAGE Summary of Economic Effects -- Utilities

AO Number: 2008-90

Title: AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE TO ADD A NEW TITLE 32 FOR THE MUNICIPAL POWER AUTHORITY AND ENACTING SECTION 4.80.030, AMENDING CHAPTER 26.30 AND SECTIONS 3.20.070, 3.70.060, 4.50.020, 4.70.010, AND 26.10.025, AND REPEALING SECTION 4.70.030 TO PROVIDE FOR CONSISTENCY WITH NEW TITLE 32.

Sponsor:

**MAYOR** 

Preparing Agency:

ML&P

Others Impacted:

CHANGES IN EXPENSES AND	REVENUES:		(In Thousan	ds of Dollars)	
	FY08	FY09	FY10	FY11	FY12
Operating Expenditures:					
1000 Personal Services					
2000 Supplies					•
3000 Other Services					
4000 Debt Services					
5000 Capital Outlay					
TOTAL DIRECT COSTS:	0	0	0	0	0
6000IGC'S					
FUNCTION COST:					
REVENUES:	0	0	0	0	0
CAPITAL:	0	0	0	0	0
POSITIONS: FT/PT AND Temp					
The first expense or revenue immust be presented to the Asser efficience savings are expected  PRIVATE SECTOR ECONOMIC  None.	nbly approximately 2 to outweigh any ope	70 days after effe	ective date of the	e AO. Future opera	
Prepared by:  Daniel B. Helmick,	Manager of Regulat	ory Affairs, ML&F	_ Telephone:	263-5826	
Approved by:	General Manager, MI	L&P	_ Date:		



# **MUNICIPALITY OF ANCHORAGE**

#### **ASSEMBLY MEMORANDUM**

No. AM 476-2008

Meeting Date: July 15, 2008

6 FROM:

MAYOR

**SUBJECT:** 

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE TO ADD A NEW TITLE 32 FOR THE MUNICIPAL POWER AUTHORITY AND ENACTING SECTION 4.80.030, AMENDING CHAPTER 26.30 AND SECTIONS 3.20.070, 3.70.060, 4.50.020, 4.70.010, AND 26.10.025, AND REPEALING SECTION 4.70.030 TO PROVIDE FOR CONSISTENCY WITH NEW TITLE 32.

This Assembly Ordinance authorizes the Municipality of Anchorage to establish the Municipal Power Authority (MPA) as a public corporate authority of the municipality existing independently and separately from the municipality. The MPA shall operate and manage the Municipal Light & Power Utility (ML&P).

An independent authority and Board of Directors type of governance has proven to be an effective and efficient way to manage municipal utilities in the United States. In 2004, the Anchorage Water and Wastewater Utility (AWWU) piloted the concept of a municipal utility authority for Anchorage. Seventeen different municipal utility authorities in the U.S. were selected for extensive research on 30 different attributes and best practices. Subsequent to many public meetings and Assembly work sessions, the Assembly approved creation of the AWWU authority in September 2005 (AM 557-2005). The AWWU authority has operated successfully for almost three years under a seven (7) member Board of Directors. The transition has been smooth and the keystones of Financial Integrity, System Reliability and Customer Interests have all improved at AWWU.

ML&P and its customers should also benefit from an authority type of governance. The Administration and ML&P Advisory Commission started looking into the concept in 2007. Subsequent to this effort the ML&P Advisory Commission approved the attached Resolution No. 2008-01 on April 30, 2008 recommending "approval of the proposed ordinance to provide for operation and management of ML&P as an independent authority."

ML&P is currently well operated and managed but can be more efficient and effective if run more like a business. The MPA Board will be focused on just one business enterprise and can provide dedicated and consistent oversight of ML&P operations. The MPA Board

will include experts in areas important to ML&P operations and can represent a wide spectrum of viewpoints. The MPA Board will be able to deal more effectively with emerging energy issues both locally and along the Railbelt. The MPA Board can be focused on strong fiscal management and sustaining system integrity. Customers will have better access to policy makers and there will an additional level of public hearings on budgets and rate increases.

The MPA Board structure and board powers are, with few exceptions, the same as the AWWU authority. The board consists of seven members serving staggered 5 year terms that are appointed by the Mayor and confirmed by the Assembly. The board members will meet certain qualifications and may only be removed for cause. The MPA Board will make expenditure decisions using the same rules and policies contained in title 7 subject to Assembly appropriations. Dividends will also continue to be paid. The MPA Board will develop a transition plan within 270 days of the effective date of this ordinance for the first three years of operations and forward it to the Assembly for approval. The AWWU authority board's experience shows this amount of time is needed to adequately negotiate and plan the transfer of certain municipal services and to present those recommendations to the Assembly.

THE ADMINISTRATION RECOMMENDS APPROVAL OF AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE TO ADD A NEW TITLE 32 FOR THE MUNICIPAL POWER AUTHORITY AND ENACTING SECTION 4.80.030, AMENDING CHAPTER 26.30 AND SECTIONS 3.20.070, 3.70.060, 4.50.020, 4.70.010, AND 26.10.025, AND REPEALING SECTION 4.70.030 TO PROVIDE FOR CONSISTENCY WITH NEW TITLE 32.

Prepared by:

Municipal Light & Power

Recommended by:

James M. Posey, General Manager, ML&P

Concur:

James N. Reeves, Municipal Attorney

Concur:

Michael K. Abbott, Municipal Manager

Respectfully submitted,

Mark Begich, Mayor

Submitted by: Chair of the Municipal Light & Power Advisory Commission

Date: April 30, 2008

#### MUNICIPAL LIGHT & POWER ADVISORY COMMISSION

Resolution No. 2008-01

A RESOLUTION RECOMMENDING THAT THE ASSEMBLY APPROVE THE ORDINANCE ADOPTING A NEW TITLE 32 TO PROVIDE FOR OPERATION AND MANAGEMENT OF MUNICIPAL LIGHT AND POWER AS AN INDEPENDENT AUTHORITY.

WHEREAS, the Municipal Light and Power Advisory Commission believes that ML&P is a well-operated and well-managed utility; and

WHEREAS, the Municipal Light and Power Advisory Commission believes that ML&P can better meet future challenges by improving the manner in which it is governed; and

WHEREAS, the Municipal Light and Power Advisory Commission's research determined that an independent authority structure is the best governance model; and

WHEREAS, the Municipal Light and Power Advisory Commission believes that an authority focused on one business enterprise governed by an independent board will be more efficient and effective; and

WHEREAS, the Municipal Light and Power Advisory Commission believes that an independent authority structure will support the implementation of best business practices, including the authority for purchasing and contracting; and

WHEREAS, the Municipal Light and Power Advisory Commission believes that an independent authority will provide better customer access to policy-makers and the budget processes; and

WHEREAS, the Municipal Light and Power Advisory Commission believes that an independent authority structure will facilitate ML&P's efforts to acquire economical and reliable traditional and alternative energy systems, as well as to pursue opportunities and meet challenges presented through growth of the Railbelt electrical grid; and

WHEREAS, the Municipal Light and Power Advisory Commission supports the development of a transition plan providing for the orderly separation of ML&P's functions. from those of the Municipality generally.

NOW THEREFORE, BE IT RESOLVED that the Municipal Light and Power Advisory Commission recommends approval of the proposed ordinance to provide for operation and management of Municipal Light and Power as an independent authority.

PASSED AND APPROVED unanimously by the Municipal Light & Power Commission this 30<sup>th</sup> day of April , 2008.

Russell Nogg, Chairman

**ML&P Advisory Commission** 

Linda R/Davidovics

ML&P Commission Secretary

**Content ID: 006579** 

Type: Ordinance - AO

AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE TO ADD A NEW

TITLE 32 FOR THE MUNICIPAL POWER AUTHORITY AND ENACTING

Title: SECTION 4.80.030, AMENDING CHAPTER 26.30 AND SECTIONS 3.20.070,

3.70.060, 4.50.020, 4.70.010, AND 26.10.025, AND REPEALING SECTION

4.70.030 TO PROVIDE FOR CONSISTENCY WITH NEW TITLE 32.

Author: maglaquijp

Initiating MLP

**Date** 7/7/08 3:32 PM **Prepared:** 

Director
Name: Daniel B Helmick

**Assembly** 

**Meeting** 7/15/08

Date:

**Public** 

Hearing 7/29/08

Date:

Workflow Name	Action Date	<u>Action</u>	User	Security Group	Content ID
Clerk_Admin_SubWorkflow	7/11/08 9:27 AM	Exit	Heather Handyside	Public	006579
MuniMgrCoord_SubWorkflow	7/11/08 9:27 AM	Approve	Heather Handyside	Public	006579
MuniManager_SubWorkflow	7/11/08 9:25 AM	Approve	Michael Abbott	Public	006579
MuniManager_SubWorkflow	7/11/08 8:30 AM	Checkin	Joy Maglaqui	Public	006579
Legal_SubWorkflow	7/10/08 7:11 PM	Approve	Rhonda Westover	Public	006579
OMB_SubWorkflow	7/9/08 12:58 PM	Approve	Wanda Phillips	Public	006579
MLP_SubWorkflow	7/7/08 4:18 PM	Approve	Joy Maglaqui	Public	006579
AllOrdinanceWorkflow	7/7/08 3:41 PM	Checkin	Saundra Fletcher	Public	006579